Committee	Dated:
City Bridge Trust	9 th July 2015
Subject: Strategic Initiative: Child Sexual Exploitation Funders Alliance	Public
Report of: Chief Grants Officer	For Decision

Summary

This paper proposes that the Trust join an alliance of funders supporting work to help vulnerable children and young people at risk of child sexual exploitation, through a grant of £208,000 to Barnardo's.

In London, NSPCC and Barnardo's will work together on this endemic issue, in partnership with other relevant agencies including the Metropolitan Police. NSPCC and Barnardo's have developed a 'hub and spoke' model whereby they will each provide a base ('hub') at one of their borough level centres. Six new FTE posts ('spokes') are proposed, three for each hub. The Trust is asked to support one FTE 'spoke' post over three years.

Recommendation(s)

Members are asked to:

- Note the report.
- Agree a grant of £208,000 over three years (£67,000; £69,000; £72,000) to fund one FTE 'spoke' within Barnardo's as part of a wider initiative which aims to address child sexual exploitation, on condition that the balance of funds required can be raised.

Main Report

Background

- The Office of the Children's Commissioner for England, using its powers of inquiry in the Children Act 2004, undertook a comprehensive two-year enquiry into the nature and extent of child sexual exploitation (CSE) in England. The Inquiry found almost 2,500 confirmed victims of CSE over a 14-month period between August 2010 and October 2011 and identified 16,500 at high risk of exploitation from a study that took place between April 2010 and March 2011.
- Research suggests voluntary sector services can be highly effective in tackling CSE. Different agencies located together to share information and respond holistically to the needs of a child from one place also works well. However, most local authorities are not in a position to fund these types of specialist services.

Child Sexual Exploitation Funders Alliance

- 3. During 2012, a number of funders came together to form the Child Sexual Exploitation Funders Alliance (CSEFA) in response to the Commission's findings and to promote a new strategy to make CSE a core child safeguarding issue throughout England. The strategy has three parts including: scaling up of direct, specialist service delivery; promotion of the effective participation of young people who have been exploited; and sharing of knowledge among professionals working in the field. The strategy was developed by Jenny Pearce of the University of Bedfordshire, Professor of Young People and Public Policy, who has considerable expertise in the area of CSE.
- 4. The model of direct, specialist service delivery that is being implemented is called 'hub and spoke'. The hub is a specialist voluntary service with expertise in CSE. The model aims strategically to extend the hub's capacity and reach by employing, training and supporting workers within regional locations ('spokes').
- 5. CSEFA has been rolling out this strategy in three phases with three hubs funded in the autumn of 2013; a further five in autumn 2014 and eight more planned for 2015, including two in London. It is the development of the London hubs and spokes that is the subject of this proposal.
- 6. The existing projects are being overseen by an expert reference group, chaired by Sue Berelowitz, Deputy Children's Commissioner and evaluated by Jenny Pearce's team at the University of Bedfordshire.

Hub and Spoke Child Sexual Exploitation Services in London

- 7. In London, it is proposed that Barnardo's and NSPCC will provide two hubs, each with three spokes. Both organisations are active in providing CSE services in a significant number of boroughs across London. Barnardo's London CSE services have been operational since 1995. During this time, around 2,300 individual children have accessed support to recover from CSE. Prevention work in schools, Pupil Referral Units and for professionals has reached three times this number. The NSPCC 'Protect and Respect' service (which evolved from its previous 'Street Matters' service in east London) has operated for three years, reaching 500 children and young people from across London.
- 8. The Metropolitan Police has invested heavily in specialist teams within the past year and their new protocol for CSE is expected to achieve good results. It is proposed that innovative good practice is disseminated through the CSE sub-group of the Local Safeguarding Children Board, co-chaired by Barnardo's and the Metropolitan Police.

- 9. In a context of public sector funding reductions, Barnardo's and NSPCC want to add value to existing services. In particular, they aim to:
 - Locate and then develop services where there are gaps;
 - Use the new spokes to create an integrated referral pathway between existing service providers in order that
 - o There are no 'wrong doors' for vulnerable children and young people;
 - The service and support received by children and young people is consistent across the geographical areas covered. They propose the strategic placement of CSE spokes around two hubs, one led by NSPCC the other by Barnardo's.
 - Foster partnerships and collaborations in order to achieve greater impact through a multi-agency approach.
- 10. Currently, it is proposed that NSPCC's hub will be located in the LB Croydon or Camden, with spokes either in Merton, Greenwich and Lewisham or Merton, Tower Hamlets and Newham, It will work with the Metropolitan Police in Stratford. Barnardo's hub will be located in Islington with spokes in Brent, Redbridge, and Barking and Dagenham.

Financial Information

11. The table below is a summary of Barnardo's 2013/14 audited accounts.

Year end at 31 March	2013/14 Audited Accounts
Income and Expenditure	£
Income	285,774,000
Expenditure	278,421,000
Net incoming resources	7,353,000
Gains/(losses) investment assets	1,970,000
Actuarial loss on defined pension scheme	(9,400,000)
Unrestricted Funds Surplus / (Deficit)	(1,010,000)
Restricted Funds Surplus / (Deficit)	933,000
Total Surplus / (Deficit)	(77,000)
Surplus / (Deficit) as a % of turnover	0.03%
Cost of Generating funds (% of income)	66,360,000 (23%)
Free unrestricted reserves	
Unrestricted free reserves held at Year End	40,592,000
How many months' worth of total expenditure	2.3
Reserves Policy target	36m – 48m
How many months' worth of total expenditure	2.0 – 2.7
Free reserves over/(under) target	Within target range.

Cost

12. The unit cost for each of the six 'spoke' workers, who will be senior social work practitioners, is set out in the table below:

Item	Year 1	Year 2	Year 3	Total
Salaries incl.	49,484	51,675	53,772	154,931
of NI &				
Pension				
Recruitment	1,000			1,000
Travel	1,833	1,888	1,945	5,666
Supervision	7,200	7,416	7,638	22,254
Management	5,833	6,008	6,188	18.029
Office costs	500	515	530	1,545
Office	1,500	1,545	1,591	4,636
Equipment &				
IT				
Total	67,350	69,047	71,664	208,061

13. It is hoped that the following funding package will be achieved. Big Lottery Fund to support 2.5 posts; Trust for London and Comic Relief to each support one post; and Samworth Foundation to support 0.5 of a post. This leaves two 0.5 posts (or one FTE) which the Trust is asked to support. As the overall proposal remains under consideration by the various funders, it is recommended that should you agree a grant today, it is conditional on the balance of required funding being raised.

Conclusion

- 14. This is an opportunity to support an initiative targeting some of London's most vulnerable children and young people.
- 15. There may be some adjustment of the borough locations for the hubs and spokes, in the light of changing local conditions.
- 16. The London work will continue to be overseen by the expert reference group, as set out in paragraph 6 and will be monitored through regular meetings of CESFA.
- 17. This initiative complements, and potentially informs, your Investing in Londoners programme, *Making London Safer*.

Jenny Field

Deputy Chief Grants Officer

T: 020 7332 3715

E: jenny.field@cityoflondon.gov.uk]